THE MANITOBA LOTTERIES FOUNDATION:

ARE WOMEN IN THE GAME?

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prepared by:

MANITOBA ADVISORY COUNCIL
ON THE STATUS OF WOMEN

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INTRODUCTION

The Manitoba Advisory Council on the Status of Women is a fifteen member council appointed by the Manitoba Government. The mandate of the Advisory Council is to advise the government on matters relating to the status of women, with the objective of advancing the goal of equal participation of women in society and promoting changes in social, legal and economic structures to that end.

Given its mandate to advise the government on matters of concern to women, the Advisory Council decided to study the distribution of funds through the Manitoba Lotteries Foundation to determine whether overall goals of equity and fairness are being addressed. Council has been interested, for some time, in government spending priorities and funding to women's activities and organizations.

Since 1969, when lotteries were legalized through amendments to the Criminal Code of Canada, the money generated by this means has become a significant source of revenue for provincial governments. In fact, lottery profits in Canada have exceeded all original expectations and now range in the billions of dollars. The Advisory Council believes that it is essential that the distribution of such large amounts of public money be carried out in such a way that all citizens of Manitoba benefit.

This report will describe the Manitoba Lotteries Foundation and related structures, and outline how lotteries funds are generated and distributed. A general discussion will follow on the distribution of funds to community organizations, particularly the way this distribution affects women's groups. The report will then conclude with recommendations to the Manitoba Government.

THE MANITOBA LOTTERIES FOUNDATION

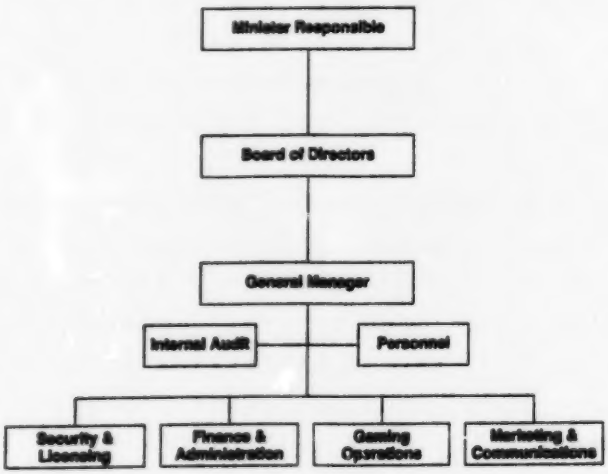
Manitoba was the second province to enter the lottery business. In 1971, when lottery legislation was first passed in this province, the stated intent for use of these revenues was to provide funding for sports, recreational and cultural activities.

The Manitoba Lotteries Foundation (MLF) was established by the Manitoba legislature in 1983, replacing the original body for distribution of lotteries money, the Western Lottery - Manitoba Distributor. The goals of the MLF are as follows:

1. Ensuring public protection and fair play in lotteries;
2. Maximizing returns from lotteries through the efficient operation of games;
3. Providing for the fair distribution of lottery profits to charitable organizations.[1]

The organizational structure of the MLF is illustrated below:

Figure 1



Source: Manitoba Lotteries Foundation Annual Report, 1987-88.

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[1] Umbrella Review, A. Miller, January 1986.

WHERE MLF MONEY COMES FROM

The MLF revenue originates from three sources: the Gaming Fund, bingo, and casinos.

i) The Gaming Fund

Money from the sale of lottery tickets, break-open tickets, bingo papers, and all other operations, except casinos and bingo halls, goes into the Gaming Fund. This fund is by far the largest source of revenue for the MLF.

ii) Bingo

The MLF also runs two bingo halls. Community organizations are allocated a specific number of bingo days per year, and net proceeds from those days are paid directly to the organizations.

iii) Casinos

Most of the revenue generated by casinos comes from Casino at the Centre, operated by the MLF at the Winnipeg Convention Centre. Proceeds from casinos operated outside of Winnipeg are distributed directly to participating organizations in that community.

By the end of 1989, Casino at the Centre will be replaced by a permanent casino operation located year-round in the Fort Garry Hotel in Winnipeg. The proceeds of this casino will be used to fund purchases of medical equipment and innovative health projects. The extent to which the rural casino system will exist remains to be seen.

HOW MLF MONEY IS DISTRIBUTED

MLF revenues are distributed in several ways: through Umbrella Groups, Special Agreements, government departments, and the Equalization Fund.

i) Umbrella Groups

An Umbrella Group is a co-ordinating structure made up of a number of community organizations which have similar functions or objectives. There are at present six Umbrella Groups: the Manitoba Arts Council, the Manitoba Community Services Council, the Manitoba Heritage Federation, the Manitoba Intercultural Council, the Manitoba Sports Federation, and the Manitoba Community Education Council. Brief descriptions of each of the Umbrella Groups follow, taken directly from the MLF Annual Report for 1987-88:

Manitoba Arts Council

The Manitoba Arts Council is an agency of the Province of Manitoba, directed by 15 government appointed members. It has a broad mandate, supporting a wide variety of professional arts endeavours in Manitoba, including performing groups, arts-service groups and publishers, as well as professional artists in all disciplines and innovative art projects.

Manitoba Community Services Council

MCSC's role is to allocate funds and/or gaming events/dates to Manitoba organizations qualifying as participants under this Umbrella. Projects and services of non-profit community service, social service, recreation, and health-related organizations would fall under the Manitoba Community Services Umbrella. Council consists of a volunteer chairperson and at least ten other volunteer members appointed by the President of the United Way of Winnipeg on the recommendations of the United Way Nominating Committee. Volunteer members are selected from both urban and rural areas.

Manitoba Heritage Federation

The Manitoba Heritage Federation was established in 1985 as the Umbrella Group responsible for distributing gaming revenue to organizations or individuals whose aims are to preserve Manitoba's heritage. Its purpose is to promote, encourage, develop, and preserve heritage and to create a forum in which organizations can share their common interest in Manitoba's heritage.

Manitoba Intercultural Council

The Manitoba Intercultural Council is a community-based agency which represents ethnocultural communities in Manitoba. Its mandate is to assist communities in promoting and maintaining the cultural values of Manitobans, and to develop understanding, appreciation and sharing of the diverse cultural values which enrich Manitoba and Canada. The Manitoba Intercultural Council advises the provincial government on all ethnocultural matters, and acts as an advocate on behalf of Manitoba's ethnocultural communities.

Manitoba Sports Federation

Established in 1969, the Manitoba Sports Federation represents 96 associations ranging from sport government bodies and universities to regional sport organizations. Its mandate is to encourage participation in sport at all levels of skill and ability, and to develop athletes of a national and international calibre. The Federation also plays a major role in the advocacy and promotion of amateur sport in Manitoba.

The Manitoba Sports Federation is governed by an 18-member volunteer board of directors, elected by and accountable to its membership. The Grants Committee, responsible for allocating the lottery funds, is comprised of 12 members appointed by the Federation for a two-year term.

Manitoba Community Education Association

A number of parochial and independent schools throughout the province are represented by the Manitoba Community Education Association. Funds are allocated to participating schools in proportion to their respective student enrolments. Non-denominational, Roman Catholic and Jewish schools are among the membership.

It should be noted at this point that great differences exist among Umbrella Groups. Although some have been in existence for years as independent associations, others were created very recently for the express purpose of distributing lotteries funds. Some have large memberships, while others do not have members at all per se, but rather a board which oversees operations. The one function which all Umbrella Groups have in common is the distribution of lotteries funds to groups and individuals based on criteria established by each Umbrella Group.

ii) Special Agreement Groups

There are also six Special Agreement Groups that currently receive funding from the MLF. These groups operate ongoing programs or special events, as opposed to the Umbrella Groups which distribute funding on a project by project basis.

In the 1987-88 fiscal year, the Special Agreement Groups were: the Red River Exhibition Association, the Festival du Voyageur, the Folk Arts Council of Winnipeg, the United Way of Winnipeg, Manitoba Medical Research, and the Winnipeg Blue Bombers Football Club.

iii) Manitoba Government Departments

Two provincial government departments also receive lotteries funding. The Department of Culture, Heritage and Recreation and the Department of Health Sport Directorate, each receive a portion of lotteries revenue to fund projects and operate programs.

iv) Equalization Fund

Finally, 10% of the net proceeds from the Gaming Fund, after a deduction for medical research, goes to the Equalization Fund. The Equalization Fund was established to provide for adjustment

among Umbrella Groups and also to provide special funds for the use of the provincial government. For example, the Equalization Fund was used to provide a contribution on behalf of Manitoba citizens to the Rick Hansen "Man in Motion" Trust Fund.

HOW DO GROUPS APPLY FOR MLF FUNDING?

Community groups and non-government organizations can access lotteries funds in a number of different ways. They can apply directly to an Umbrella Group; they can apply for funds to either of the two government departments which receive lotteries money; or they can request one or more casino or bingo days to be assigned to their organization, the proceeds of which will be paid directly to them. Some organizations, notably sports and cultural organizations, receive funds from more than one of the above sources.

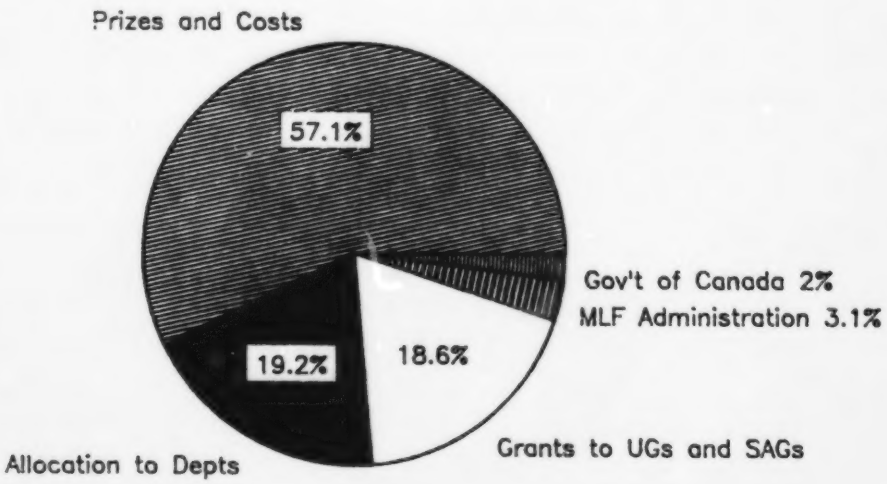
Each Umbrella Group has its own criteria for deciding which organizations are to receive grants. The Manitoba Sports Federation uses a fairly complex point system to determine eligibility, while other Umbrella Groups have written criteria that vary in extent and detail. Some Umbrella Groups have more than one program under which groups and individuals may apply, such as the Manitoba Arts Council, which separates professional and amateur arts organizations. A list of funding criteria for each Umbrella Group is contained in Appendix A.

PROPORTIONAL DISTRIBUTION OF MLF FUNDS

Figure 2 illustrates the approximate proportion and percentage of the total distribution of MLF funds in Manitoba for the 1987-88 fiscal year. It was not possible to determine exactly how much money went to lottery and bingo prizes, and how much was needed to cover the administrative costs of running lotteries, bingos, and casinos.

Figure 2

MLF TOTAL DISTRIBUTION 1987-88
Percentages



Source: MLF Annual Report, 1987-88, Schedules 1-7.

As illustrated in Figure 2, just over a third of all lotteries money went to the MLF to be distributed to government departments ($30,390,837) and Umbrella Groups/Special Agreement Groups ($29,486,326). MLF administration costs took just over 3% ($4,943,819), and 2% ($3,187,935) went to the Government of Canada to fulfill commitments made when the provinces took over responsibility for lotteries in 1981. Fifty-seven percent ($90,622,731) of lotteries money was spent on costs: paying out

prizes, running games, printing tickets, paying retailers, and so forth.

The distribution of lotteries money in Manitoba is similar to that of other provinces. According to the Statistics Canada publication Canadian Social Trends (No. 10, Autumn 1988), which summarized lotteries spending in all Canadian provinces, about a third of the funds go to the provincial government running the lottery games; 3% to the federal government; and 64% to costs (operating expenses: 10%, retailers who sell tickets: 6%, players in prizes: 48%).

i) Umbrella Groups and Special Agreement Groups

Table 1 gives a detailed breakdown of the $29,486,326 that was distributed through the MLF in 1987-88 to Umbrella Groups and Special Agreement Groups. Figure 3 (see p. 11) illustrates the proportionate distribution of this portion of MLF funds.

Table 1

MLF DISTRIBUTION TO UMBRELLA GROUPS AND SPECIAL AGREEMENT GROUPS 1987-88

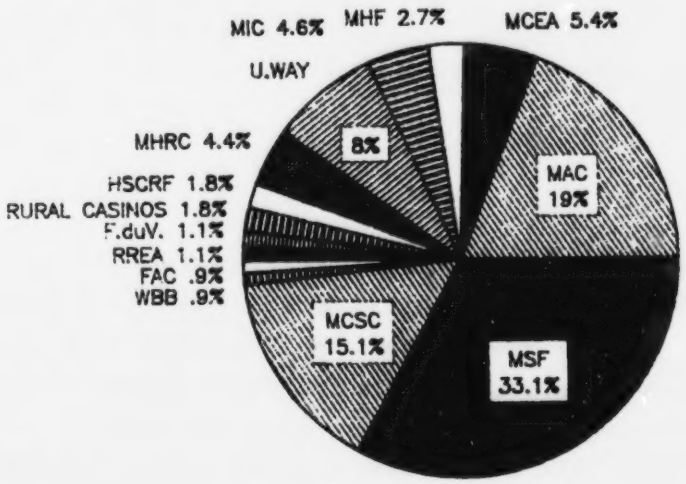
Manitoba Sports Federation	$ 9,664,890.00
Manitoba Arts Council	5,560,329.00
Manitoba Community Services Council	4,456,419.00
Manitoba Heritage Federation Inc.	821,962.00
United Way of Winnipeg	2,386,483.00
Manitoba Community Education Association	1,583,867.00
Manitoba Health Research Council	1,317,137.00
Manitoba Intercultural Council	1,363,676.00
Manitoba Sciences Centre Research Foundation	530,137.00
Rural Casinos	550,088.00
Festival du Voyageur	331,237.00
Red River Exhibition Association	331,237.00
Folk Arts Council	294,432.00
Winnipeg Blue Bombers	294,432.00
	$29,486,326.00

Source: MLF Annual Report, 1987-88, Schedule 7.

The Manitoba Sports Federation received the largest portion of MLF funds at $9,664,890, or 33%. The Manitoba Arts Council received $5,560,329 (19%), the Manitoba Community Services Council $4,456,419 (15%), and the other three Umbrella Groups considerably smaller amounts. In 1987-88, one Special Agreement Group, the United Way, received $2,386,483 (8%) of these funds, although other Special Agreement Groups got much smaller portions in this fiscal year.

Figure 3

MLF DISTRIBUTION TO UMBRELLA GROUPS AND SPECIAL AGREEMENT GROUPS 1987-88
Percentages



Source: MLF Annual Report, 1987-88, Schedule 7.

ii) Government Departments

Of the money that went to government departments, $24,914,206 went to Culture, Heritage and Recreation, $5,316,931 went to the Department of Health Sports Directorate, and, in the 1987-88 fiscal year, a small grant of $159,700 went to Community Services from the Equalization Fund.

WOMEN AND MLF FUNDING

The Advisory Council's primary purpose in studying lotteries funding was to examine the distribution of this revenue in order to determine if women, and organizations providing services to women, are receiving an equitable share. Although this is difficult to determine precisely without a detailed study of each organization receiving lotteries money, enough is known about women's participation in various sectors to be able to discuss general trends.

In addition to studying the figures in the 1987-88 Annual Report of the MLF, the Advisory Council also reviewed the distribution of funds from Umbrella Groups to community organizations. Annual reports for the 1986-87 year were chosen for review, because it was for this year that the most complete information was available at the time the research was undertaken.

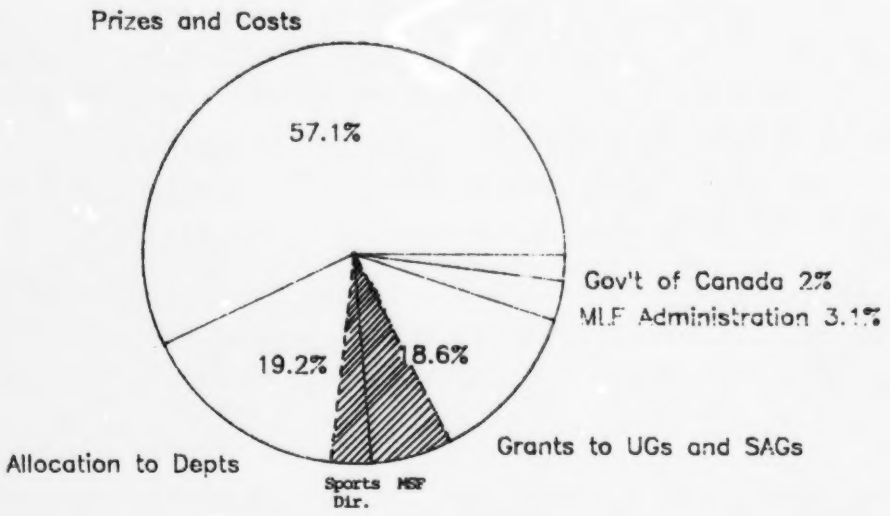
i) Funding to Sports

The largest portion of MLF funds distributed to community associations goes to sports. If the allocation to the Manitoba Sports Federation (MSF) is added to the amount given to the Department of Health Sports Directorate, we see that $14,981,821 of lotteries money went to sports in 1987-88. This figure represents about 25% of all lotteries funds returned to the provincial government, a proportion illustrated in Figure 4 (see p. 13).

It may be helpful to make some other comparisons to illustrate the relative size of this pool of money. For example, the total MLF allocation to sports is larger than the budgets of several government departments, such as Manitoba Labour ($9,846,900), Environment and Workplace Safety and Health ($12,272,300) and Consumer and Corporate Affairs ($4,444,400). It is just over half the size of the Community Services Child Day Care budget

Figure 4

MLF TOTAL DISTRIBUTION 1987-88
Percentages



Source: MLF Annual Report, 1987-88, Schedules 1-7.

($28,997,400), and is seven times the size of the budget of the Family Dispute Services Branch ($2,129,300), which coordinates the family violence program in Manitoba.[2]

This emphasis on sports is not surprising when we consider that the historical orientation of lotteries funding in Manitoba focuses on sports, recreation and culture. Only certain kinds of sports activities, however, are eligible for funding through the MSF and Sports Directorate.

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[2]Manitoba Finance, Estimates of Expenditure and Revenue of the Province of Manitoba, 1987-88.

MSF and Sports Directorate money goes to MSF member sport associations, which engage in high-level organized sport and elite development programs, which prepare athletes of national and international calibre. Women are seriously under-represented at this level of sport, in spite of the presence of a few all-female sports bodies such as women's field hockey and women's curling. Community-based recreation programs and leisure sport activities, such as "learn-to" programs or community leagues, have little or no access to funds through the MSF or the Sports Directorate.

Funding to the Arts

The arts are the next largest beneficiary of lotteries funding. In 1987-88, the Manitoba Arts Council (MAC) received $5,560,329, or 19% of all money to Umbrella Groups and Special Agreement Groups.

Although the major focus of the MAC is on professional level performers and arts, there is a separate funding program for developing artists, a student aid program, a touring program, and an arts development program. Recipients of the latter programs, however, still must demonstrate some professional potential. It is this requirement that may act as a barrier to women artists, since they are also under-represented overall at the professional level.

A cursory survey of individual recipients through the MAC seems to indicate that women are fairly well-represented, although it was not possible to determine whether their funding levels were equal to those of their male counterparts.

Funding to Community Services

The Manitoba Community Services Council (MCSC) received $4,456,419, or just over 15% of MLF funds in 1987-88. This is the Umbrella Group to which most women's groups would apply for lotteries funds. The MCSC also acts as a "catch-all", however,

for funding other kinds of activities that do not qualify under other Umbrella Groups, such as community-based sports and recreation programs, community arts programs, service clubs, nursery schools and day care centres, community centres, nursing homes, and social service organizations. The MCSC also funds the occasional heritage or ethnocultural project which may not qualify under Manitoba Heritage Federation or Manitoba Intercultural Council criteria.

The size of this constituency, combined with the relatively smaller allocation of lotteries money, means that in 1986-87 the MCSC provided grants to 276 organizations, with an average grant amount of $17,939.18. By comparison, the MSF in the same year funded 79 member sport associations, with an average grant amount of $36,345.70. A complete list of organizations funded by both of these Umbrella Groups in 1986-87 is contained in Appendix B.

Therefore, the Umbrella Group under which women's organizations are most likely to qualify for lotteries funds is also the one in which the most competition exists for a relatively small pool of money. The MCSC funds the most women's groups of all the Umbrella Groups, but they are still a small minority of recipient organizations.

Other MLF funds

The remaining Umbrella Groups and Special Agreement Groups receive much smaller allocations from the MLF.

The Manitoba Heritage Federation ($821,962) focuses on projects and groups with heritage interests: archaeology, archives, environmental and natural history, genealogy, historical architecture, history, and museums. Although the history and involvement of women in these areas is important, it is difficult to determine the extent of this involvement in activities funded by the Federation.

The Manitoba Intercultural Council ($1,363,676) also funds groups and activities in which women's concerns should be included. In 1986-87, the Council funded two women's organizations that were readily identifiable in the Annual Report. The involvement of women in the other 103 cultural organizations was not possible to assess without undertaking a much more involved study.

The Manitoba Community Education Association provides grants to private schools in Manitoba, and does not provide grants to organizations. This allocation was $1,583,687 in 1987-88.

The activities of the Special Agreement Groups do not lend themselves easily to the type of assessment done in this report. The Festival du Voyageur ($331,237), the Folk Arts Council ($294,432), the Red River Exhibition Association ($331,237), and the Winnipeg Blue Bombers Football Club ($294,432), all focus on large public events attended by a wide variety of people.

The allotment to the United Way of Winnipeg of $2,386,483 in 1987-88 is further redistributed to 14 other United Way organizations in the province, and to the United Way of Canada. These funds are then allocated to a variety of organizations supported by the United Way.

Funds allocated to the Health Sciences Centre Research Foundation ($530,137) and Manitoba Health Research Council ($1,317,137) go to medical research and associated administrative costs. The share to rural casinos is distributed to local organizations such as community centres, service clubs, and local special events.

CONCLUSIONS AND RECOMMENDATIONS

Inequitable Distribution

As a result of this study, the Manitoba Advisory Council on the Status of Women concludes that due to historical funding arrangements which favour sectors in which women are under-represented, women and women's organizations in Manitoba do not appear to be receiving an equitable share of lotteries profits.

Almost two decades ago, when the system which generates and distributes lotteries profits was being established, a very different public spending climate existed. Significant resources were being put towards social programs, employment and training programs, and economic development. There was a recognition of the need for services for women and a number of such services were established. Revenues from lotteries were also relatively lower than at present.

That situation has changed considerably. The focus of lotteries funding, however, has not changed, meaning that certain sectors of the community have access to unexpectedly large funding pools, while others, especially those which provide services to women, must compete for smaller and shrinking resources.

RECOMMENDATION #1:

> ***THAT the current distribution of lotteries funding in Manitoba be reviewed, and priorities reassigned, to reflect the needs of the broader community and to provide more equitable distribution among groups.***

RECOMMENDATION #2:

> ***THAT equity goals be specifically defined within funding criteria of all bodies distributing lotteries funds, and that a public monitoring process be put in place.***

Definitions of equity should include proportional representation of women, aboriginal peoples, people with disabilities, immigrant and visible minorities, as well as people from all geographic regions.

Range of Activities Funded

Although lotteries funding through Umbrella Groups supports many community sectors, there are limits to the range of activities within each of those sectors, particularly in sports and arts funding. Community-based leisure/recreational arts and sports programs receive little or no funding through the MSF or the MAC, which means that the MCSC ends up funding these activities as well as social service and women's organizations. As another example, the Manitoba Community Education Association funds only private schools, which means that community-based education projects must seek funds from the MCSC as well.

RECOMMENDATION #3:

THAT the mandates and criteria of all Umbrella Groups be reviewed and revised in order to enable them to fund a broader range of activities, from elite/professional groups and individuals to community-based recreational and developmental programs.

Accessibility of Lotteries Funds

Relatively few women's organizations are funded by any of the Umbrella Groups. This may be due, in part, to limited public information on the availability of lotteries funds and the application process. When the research for this study was done, several women's groups contacted by the Advisory Council were not aware that lotteries money could be available to them.[3]

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[3]The Advisory Council acknowledges that some women's groups have decided on principle not to utilize lotteries funding.

RECOMMENDATION #4:

> ***THAT public education efforts be undertaken to ensure that funding criteria and application processes for all bodies distributing lotteries funds are readily available to all Manitobans.***

Community Input into Funding Decisions

The Advisory Council also has concerns about community input int the funding decisions made by bodies distributing lotteries funds. The MCSC, for example, is appointed solely by the President of the United Way of Winnipeg.

The representation of women on the boards of Umbrella Groups is also an important issue. At the time of writing, a telephone survey of the six Umbrella Groups and the MLF Board revealed that on average, 42% of Board members were women, although these figures ranged from a high of 73% (MAC) to a low of 0% (Manitoba Community Education Association).

It should also be noted that with some Umbrella Groups, this figure represents the Executive Committee only. For example, the Manitoba Intercultural Council has a larger Board that includes representatives from dozens of associated groups. A review of its 1986-87 Annual Report indicates that women are a small minority on the larger Board. As another example, a 1986-87 MSF study found that of its sport association Board members, only 29% were women.

RECOMMENDATION #5:

> ***THAT the Boards of Directors of all bodies distributing lotteries funds be made representative of the entire population of Manitoba. Community input into the appointment or election of Board members is essential.***

Essential Public Services

The Advisory Council believes that two major issues must be discussed in relation to lotteries funds. One issue is the distribution of these funds to the community, which this paper addresses; the other is the use of lotteries money for essential public services. The Advisory Council also acknowledges the larger question of whether lotteries should be used at all to raise funds for public use. However, for the purposes of this report, it is assumed that legalized lotteries will continue to be popular in Canada, and that part of the ensuing profits will be used as revenue by provincial governments.

The dramatic rise in lotteries profits in recent years has made them a tempting source of revenue for provincial governments already hard-pressed to meet statutory and other public funding commitments. The Advisory Council believes, however, that lotteries money must not be used to provide ongoing basic funding to public services such as health care. These should remain a direct responsibility of the government.

Shelters for battered women, day care centres, women's resource centres, and similar organizations, should not have to depend on lotteries money to fund their basic services. Lotteries money should be available to them for special projects and activities or special equipment purchases.

RECOMMENDATION #6

> ***THAT lotteries profits generated in Manitoba not be used to fund essential public services.***

SUMMARY OF RECOMMENDATIONS

RECOMMENDATION #1:

THAT the current distribution of lotteries funding in Manitoba be reviewed, and priorities reassigned, to reflect the needs of the broader community and to provide more equitable distribution among groups.

RECOMMENDATION #2:

THAT equity goals be specifically defined within funding criteria of all bodies distributing lotteries funds, and that a public monitoring process be put in place. Definitions of equity should include proportional representation of women, aboriginal peoples, people with disabilities, immigrant and visible minorities, as well as people from all geographic regions.

RECOMMENDATION #3:

THAT the mandates and criteria of all Umbrella Groups be reviewed and revised in order to enable them to fund a broader range of activities, from elite/professional groups and individuals to community-based recreational and developmental programs.

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RECOMMENDATION #6:

THAT lotteries profits generated in Manitoba not be used to fund essential public services.

APPENDIX A: CRITERIA FOR GRANTING FUNDS BY UMBRELLA GROUPS

ORGANIZATION	SUMMARY OF CRITERIA
MANITOBA SPORTS FEDERATION 1700 Ellice Avenue Winnipeg, Manitoba R3H 0B1 985-4000	Scoring used for the following categories - membership; - organization and planning; - sport development programs; - financial; - competition; - elite development; - public relations; - program effectiveness; - program scope; - sport effectiveness; - community support; - management.
MANITOBA COMMUNITY SERVICES COUNCIL 3rd Floor, 5 Donald Street Winnipeg, Manitoba R3L 2T4 475-3728	a) the organization applying must be a non-profit body which seeks funds for a purpose deemed by the Council to be a Community Service within the province of Manitoba and serving more of the community than the self-interests of the Board of Directors of the organization; b) its management must be directed by a duly constituted board of volunteers which assumes accountability to the community and meets at least four times a year. The board shall serve without remuneration; c) it must have a plan of organization, develop an annual budget and operate on a sound financial basis,

maintain an adequate system of records and reports and publish an annual audited financial report which is available to the general public;

d) it must make effective use of volunteers where possible;

e) if it employs staff, they must be qualified by training and/or experience;

f) demonstrate that the organization is capable of carrying out the activity;

g) requests (amounts and use of funds) should be as specific as possible;

h) funds will be allocated on a fair basis in all regions of the province;

i) grants will not be made to foundations, fraternal or service organizations for the purpose of accumulating funds for future, unspecified community service needs, or to provide funds to other groups or individuals. These organizations are encouraged to act as advocates/volunteers for other community service organizations;

j) a lower priority will be placed on Health Research grants due to the availability of funding from other sources. Health research projects will be considered at the end of each year and grants will be dependent on funds available for allocation at that time;

k) grants are made on a one-time basis, with no guarantee of similar funding in any future year or years. Therefore, grants should not be considered as a permanent funding source for staff positions;

1) grants may be approved at a level lower than that requested or approval may be given for only a specific part of the request.

MANITOBA ARTS COUNCIL
525-93 Lombard Avenue
Winnipeg, Manitoba
R3B 3B1

945-2237

PROGRAM A

- not-for-profit professional arts organization;
- incorporated or registered in Manitoba for a minimum of two years;
- organizational plan, operate on a sound financial basis and produce audited financial report;
- have a charitable tax number, if applicable;
- be directed by a duly constituted volunteer board which meets regularly.

PROGRAM B

- community based and amateur arts organizations;
- incorporated or registered and can demonstrate a minimum of 2 years of satisfactory activity;
- directly involved in the practice of the arts;
- demonstrate a sustained and regular program;
- reflect a demonstrable need and benefit for which funding is requested.

MANITOBA HERITAGE FEDERATION
Room 434, 167 Lombard Avenue
Winnipeg, Manitoba
R3B 0T6

943-4568

- meet objectives of promotion, encouragement, development and preservation of the heritage of Manitoba;
- demonstrate capacity for planning, budgetting, financially administrating and implementing project;
- be non-profit or individual based in Manitoba
- organizations must have duly constituted board of volunteers;

	- individuals must be sponsored by an organization approved by the federation; - have a financial plan and organization, have annual budget and financial report.
MANITOBA INTERCULTURAL COUNCIL 500-283 Bannatyne Avenue Winnipeg, Manitoba R3B 3B2 945-4576 1-800-382-8069 (toll-free in Manitoba)	- intercultural activities in Manitoba; - upgrading of technical, administrative and management skills of volunteers, members and staff; - community and organization development strategies.
MANITOBA COMMUNITY EDUCATION ASSOCIATION c/o 3216-110 Plaza Drive Winnipeg, Manitoba R3T 5K8 269-4810	- parochial and independent school; - participating member who provides volunteers for bingos and casinos; - student enrollments.

Source: Compiled from 1986-87 Annual Reports, funding application forms, telephone queries.

APPENDIX B: ORGANIZATIONS FUNDED BY MANITOBA COMMUNITY SERVICES COUNCIL/MANITOBA SPORTS FEDERATION IN 1986/87

I. MANITOBA COMMUNITY SERVICES COUNCIL ALLOCATIONS FOR THE YEAR ENDED 31 MARCH 1987

ORGANIZATION	AMOUNT ALLOCATED
Alonsa Nursery School	200
Altamont Centennial Community Centre	8,000
Arris Centre, Stonewall	5,000
Association des Scouts du Canada, District de la Riviere-Rouge, Manitoba	4,000
Association For Community Living, Manitoba	10,000
Atelier Riviere Rouge - Red River Workshop, St. Malo	20,000
B.P.O. Elks, Deloraine	2,500
Balmoral Mens Curling Club	20,000
Belcourt Community Club	26,000
Big Sister Association Of Winnipeg	25,500
Bleak House Centre, Wpg.	1,000
Block Parents Of Winnipeg Inc.	8,000
Bnai Brith Jewish Community Camp Inc.	6,000
Boissevain Recreation Commission	5,000
Bothwell Recreation Association	15,000
Boy Scouts Of Canada - Manitoba Council	4,800
Brandon Gun Club Inc.	6,000
Brandon Gymnastics Centre	10,000
Brandon University Alumni Association	33,000
Bronx Park Community Club, Wpg.	2,000
C.A.M.R., Altona & District Branch	15,000
C.E.D.A., Winnipeg	17,730
C.M.H.A., Portage La Prairie	9,000
Canadian Council Of The Blind - Manitoba Division	20,000
Canadian Mental Health Association, Manitoba Division	100,000
Carberry Plains Community Centre	3,500
Carman Dufferin Recreation	1,800
Carman Dufferin Recreation Committee	1,500
Carman Handi-Van Committee	5,000
Carrot Valley Community Club, The Pas	20,000
Cerebral Palsy Association of Manitoba Inc.	15,500
Club Ile-des-Chenes Inc.	26,500
Club Sportif Iberville de St. Malo Playground Committee	10,000
L'Association des anciens/anciennes du College de Saint-Boniface	7,000
Community Welcome Co-Operative Inc., Brandon	12,000
Creative Retirement Manitoba, Western Division	7,000
Creative Retirement Manitoba, Winnipeg Branch	18,000
Curtis Park Nursery School, Southport	1,000
Darlingford Community Curling Club	20,000
Dauphin & District Stroke Club	500
Deaf Women's Celebration Organization, Wpg.	4,000
Domain Recreation Club	25,000
Dominion City Recreation Inc.	20,000

MANITOBA COMMUNITY SERVICES COUNCIL

ALLOCATIONS
FOR THE YEAR ENDED 31 MARCH 1987

ORGANIZATION	AMOUNT ALLOCATED
Douglas Community Rink Association	7,500
Dufferin Agricultural Society, Carman	5,000
East End Community Club Inc., Wpg.	10,000
East St. Paul Curling Club Inc.	25,000
Eastern Interlake Handi-Van Inc., Gimli	10,000
Edward Sport Centre, Pierson	8,000
Elgin Community Rink	7,000
Fisher Branch Walk-In Park Committee	5,000
Flin Flon Indian-Metis Friendship Centre	50,000
Fort Garry Family Life Information Centre	17,578
Foxwarren & District Recreation Centre	20,000
Foxwarren Ladies Fastball Club	1,000
Foxwarren Leisure Centre Inc.	7,000
Fred Douglas Lodge, Wpg.	7,468
General Council Of Winnipeg Community Centres	2,500
Gilbert Plains & District Lions Club	10,700
Gilbert Plains, Grandview Agricultural Society/ Glenlee Community Centre, Wpg.	15,000
Grahamdale Nursing Station	7,000
Grant Park/Harrow Recreation Association, Wpg.	8,000
Graysville Skating Club	2,500
Grettir Co-Op Inc.	20,000
Guides Catholiques du Canada	25,000
H.A.R.T.S., Wpg.	3,312
Hamiota Golf Club	5,000
Hebrew Golden Age Club, Wpg.	25,000
Heritage-Victoria Recreation Association, Wpg.	10,000
High Bluff Co-Operative Community Club	2,500
Holland Arena Committee	20,000
Holland Friendship Centre Inc.	20,000
Inglis Activity Centre	5,000
Inner City Youth Futures Fund, Wpg.	55,000
Interlake Mobile Arts Centre, Teulon	13,941
International Children's Festival	500
Inwood Sports Club	7,500
Ivan Franko Manor, Wpg.	7,000
Kelvin Community Club, Wpg.	10,000
Kenton Community Enterprises	10,000
Killarney & District Recreation Commission	10,000
Koko Platz/Mellenville Recreation Club, Portage La Prairie	10,000
L'Association des Etudiants du College de Saint Boniface	2,500
La Leche League Of Manitoba	3,600
Lac du Bonnet & District Arena Board	20,000

MANITOBA COMMUNITY SERVICES COUNCIL

ALLOCATIONS
FOR THE YEAR ENDED 31 MARCH 1987

ORGANIZATION	AMOUNT ALLOCATED
Lac du Bonnet Regional Library	2,600
Lake Irwin Park Committee, Neepawa	15,000
Laverendry Before & After School Program, Wpg.	2,800
Le Club des Pionners, St. Jean Baptiste	2,200
Leaf Rapids Golf & Ski Club Inc.	9,600
Leaf Rapids Playschool	1,000
Learning & Growing Day Care Inc., Wpg.	1,000
Libau Community Club	11,000
Lynn Lake Recreation Board	22,500
MacGregor & District Get Together Club Inc.	2,500
Madison Memorial Lodge Inc., Wpg.	20,000
Makaroff Hall Committee, Roblin	3,000
Manitoba Anti-Poverty Organization	15,000
Manitoba Association For Rights & Liberties	15,000
Manitoba Institute Of Management	4,000
Manitoba Lung Association	7,838
Manitoba Management Courses/United Way of Canada	35,000
Manitoba Parks & Recreation Association - Kids On The Block Program	5,000
Manitoba Wildlife Federation Inc.	19,000
Manoir Fund Raising Committee, St. Claude	800
Maples Recreation Association Inc., Wpg.	8,000
Mariapolis Community Rena	7,500
Marymound Inc., Wpg.	42,325
Meals On Wheels Of Winnipeg Inc.	7,500
Melita Kinsmen Club	5,000
Melrose Park Community Club, Wpg.	36,350
Miami Community Centre Board Arena Renovations Committee	20,000
Miniota Community Centre	3,000
Minnedosa Regional Library	4,000
Morden Curling Club	7,000
Morse Place Community Club, Wpg.	8,000
Mountain-Andrews-Parr-Selkirk Improvement Committee, Wpg.	2,000
Naturas Inc., Wpg.	20,000
Neepawa & District Centennial Project Committee	23,000
Norman Community Services Inc., Flin Flon	3,900
Norshel Centre Inc., Wpg.	20,000
North End Women's Centre, Wpg.	20,000
North Norfolk MacGregor Wildlife Association	10,000
Notre Dame Curling Club	2,600
Notre Dame Recreation Centre	20,000
Oak Lake Curling Club	15,000
Oakenwald Home & School P.T.A., Wpg.	3,400
Ochre River Community Centre	3,000

MANITOBA COMMUNITY SERVICES COUNCIL

ALLOCATIONS
FOR THE YEAR ENDED 31 MARCH 1987

ORGANIZATION	AMOUNT ALLOCATED
On Cue Theatre, Carman	2,000
Onanole & District Recreation Corporation	25,000
Orioles Community Centre, Wpg.	25,000
Otterburne Curling Club	5,500
Oxford Heights Community Club Inc, Wpg.	15,000
P.O.W.E.R., Wpg.	25,000
Parklane Theatre Committee, Crystal City	5,000
Pine Creek Education Authority	1,600
Pine Falls Playground Association	8,000
Pipestone Skating Rink	6,000
Plumas Community Hall Inc.	25,000
Portage Industrial Exhibition & Strawberry Festival	5,000
Portage Ukranian Nursery School	1,000
Portage Women's Shelter	15,000
Project 3-Acres, St. Norbert	2,000
Provincially Licensed/Funded Day Cares	650,000
#68 R.C.S.C.C. Husky Sea & #49 Forrest Green Navy League Cadets, Flin Flon	9,000
Reading Partners/Bookmates Inc., Wpg.	35,000
Rennie Community Club	10,000
Reston Minor Hockey	4,000
River East French Exposure Co-Op Nursery School, Wpg.	1,000
Rivercrest Community Club	2,000
Riverton & District Friendship Centre Day Care	4,000
Riverview Community Centre, Wpg.	12,500
Riverview Curling Club	5,000
Roland Rink & Park Centennial Centre	23,000
Ron's Drop-In Centre d'Accueil Inc., Wpg.	10,000
Rorketon Senior Citizens Drop-In Centre	6,700
Roseau River Park Inc.	2,200
Rossburn Agricultural Society	3,000
Russell Swimming Pool Inc.	25,000
S.E.A.R.C.O.M., Wpg.	10,000
Selkirk Knights Housing Corporation	25,000
Selkirk Recreation Foundation Inc.	25,000
Seven Oaks General Hospital Foundation Inc., Wpg.	65,000
Shevchenko (4-12) School Student Council, Vita	10,000
Snow Lake Centre On Family Violence	2,600
Society For Manic Depression of Manitoba	8,000
Somerset Recreation Commission	5,000
Souris Fellowship Club Drop-In	6,000
South End Play Park Association, Pierson	1,500
Springstein Community Club	3,000
St. Adolphe Co-Op Parc	10,000
St. Adolphe Community Club	25,000

MANITOBA COMMUNITY SERVICES COUNCIL

ALLOCATIONS
FOR THE YEAR ENDED 31 MARCH 1987

ORGANIZATION	AMOUNT ALLOCATED
St. Charles Community Club Inc., Wpg.	5,000
St. Edward's Day Centre, Wpg.	1,000
St. Eustache Mini-Franglais Nursery School	1,000
St. Jean Parks & Recreation Association Inc.	8,000
St. Labre Community Club	15,000
St. Martins Parish Hall, Swan Lake	14,000
St. Norbert Historical & Community Services	10,000
Starbuck Community Hall	5,000
Starbuck Playground	1,000
Ste. Agathe Joint Community District Arena	5,000
Studio Two Theatre, Wpg.	1,000
Teulon Teen Centre	5,000
The Alumni Association of the University of Manitoba	230,000
The Elizabeth Fry Society Of Manitoba Inc.	29,000
The Minerva Ladies Aid Inc., Gimli	5,000
The Pas Action Centre	20,000
The University of Winnipeg Alumni Association	50,000
The Senior Citizens Choir of Winnipeg	1,500
The Valley Recreation Centre Foundation, Morris	35,000
The Volunteer Centre of Winnipeg	17,000
Tiger Hills Arts Association, Holland	5,000
Treherne Agricultural Society	5,000
Tyndall Park Community Club, Wpg.	9,000
United Nations Association, Winnipeg Branch	10,000
Virden Wellview Golf Club	5,000
Volunteer Centre/Community Contact, Wpg.	300,000
Wawanesa & District Swimming Pool Inc.	15,000
West Broadway Youth Outreach Inc., Wpg.	20,000
Westdale Community Centre, Wpg.	3,000
Western Aviation Senior Citizens, Wpg.	14,000
Westwood Vocational Centre Inc., Wpg.	20,000
Wildlife Foundation Of Manitoba - Summer Nature Day Camp, Fort Whyte	2,000
Winakawa Community Centre, Wpg.	12,500
Winfal Seniors, West Hawk Lake	1,500
Winnipeg Beach Municipal Recreation Commission Inc.	4,000
Winnipeg Boys & Girls Clubs Inc.	25,000
Winnipeg Harvest Inc.	20,000
Winnipegosis Handi-Van Services Inc.	7,600
Women's Post Treatment Project, Wpg.	35,000
Woodhaven Community Club, Wpg.	8,000
Working And Social Opportunities, Wpg.	10,000
Young Parents Community Centre, Wpg.	14,281
Young Women's Christian Association Of Brandon	10,000
TOTAL	$3,749,523

MANITOBA COMMUNITY SERVICES COUNCIL

CASINO EARNINGS
FOR THE YEAR ENDED 31 MARCH 1987

Society for Manitobans With Disabilities Inc.	$ 47,688
Manitoba Safety Council	47,688
Lions Eye Bank	47,688
Manitoba Heart Foundation	47,688
Alzheimer Society of Manitoba Inc.	47,688
	$238,440

MANITOBA COMMUNITY SERVICES COUNCIL

BINGO HALL EARNINGS - GUARANTEED GROUPS*
FOR THE YEAR ENDED 31 MARCH 1987

	1987
Amnesty International	$ 5,118
**Canadian Association for the Mentally Retarded, Manitoba Division	65,519
Canadian Hostelling Association	25,432
Canadian Save the Children Fund - Manitoba Branch	9,768
Canadian University Nursing Students Association	6,841
**Children's Hospital of Winnipeg Research Foundation	124,821
Compassionate Friends	8,758
Concerned Parents of St. Amant	23,455
David Livingstone Parent Council	26,860
Gladstone School PTA	1,362
Greendell Community Club	78,756
**Holy Family Nursing Home	36,391
Ladies for Life, Manitoba Chapter	6,592
Lockport Community Club Inc.	9,188
Manitoba Child Care Association	19,553
Manitoba Law Students	3,266
Native Alcoholism	25,105
Parkinson Foundation of Canada, Winnipeg Chapter	7,292
South East Community Council	7,310
St. Adolphe Jaycees	11,654
St. Joseph's Polish National Church and Parish Centre	7,082
St. Mary's Polish National Church	34,242
**St. Nicholas Parish Social Club	124,885
Temple Shalom	23,676
University of Manitoba Nursing School	2,180
Variety Club of Manitoba, Tent #58	19,026
Winnipeg Grenadiers Cadet Corp.	3,755
Winnserve Inc.	20,113
	$738,000

* Guaranteed Groups are organizations which had participated in large hall bingos prior to the Manitoba Lotteries Foundation assuming operation of those halls. The Guaranteed Groups were given a three year guarantee based on participation in a base year (April 1, 1983 - March 31, 1984). The guarantee period ends June 30, 1987.

** Organizations which were part of the thirteen groups in the Keystone Association of Charities which the Manitoba Lotteries Foundation bought-out due to the closing of one of the three large bingo halls.

MANITOBA COMMUNITY SERVICES COUNCIL

BINGO HALL EARNINGS
FOR THE YEAR ENDED 31 MARCH 1987

Age & Opportunity Centre	$ 14,433
Anti Sniff Coalition	5,727
Canada Wide Science Fair	4,545
Canadian German Society	29,030
"Club 525" (Manitoba Eastern Star Chalet Inc.)	24,731
East Elmwood Community Club	96
Elmwood-Kildonan Y's Mens Club, Incorporated	1,857
Hebrew Golden Age Club	24,497
Huntington Society	11,806
Injured Workers Association of Manitoba Inc.	303
Kent Road School Parents Council	1,813
Kinsmen Reh Fit Centre	21,739
Knights of St. Josaphat	31,600
Know the F.A.C.T.S. Manitoba	358
L'Association des Parents de L'Ecole Provencher	3,046
Lansdowne School Parents Committee	2,462
Lions Eye Bank	21,413
Manitoba Camping Association	8,523
Manitoba Learning Foundation	237
Maples Collegiate Nursery School	6,923
North End Game & FIsh	103
North End Women's Centre	4,644
Pritchard Place	23,472
River East Optimist Club	299
Royal Canadian Air Cadet Squadron #182 (Gimli)	9,209
Schizophrenia Treatment & Research Foundation of Manitoba Inc.	35,448
Seniors Unified Action Committee for Health & Fitness	10,724
Service De Conseiller	26,042
Shalom Residences	16,561
Shamrock Parent-Teacher Association	3,151
St. Johns Sportsmens Club	2,821
Teen Touch	12,677
Telephone Pioneers of America, Winnipeg Council - Chapter #50	22,949
3rd Winnipeg Boy Scout Group	77
University of Winnipeg Alumni Association	4,405
Westwood Vocational Centre	195
William Whyte Community Council Inc.	12,328
Winnipeg Chess Centre Inc.	4,400
	$104,644

Source: Manitoba Community Services Council Statement of Financial Activities for the year ended 31 March 1987, Dunwoody and Company.

II. MEMBER SPORT ASSOCIATIONS, 1986/87, PROGRAM FUNDING ELIGIBLE ALLOCATIONS

	1986/87 GAMING & ADMIN CREDIT
1. AMPUTEES	7,982.00
2. ARCHERY	23,494.00
3. ATHLETICS	73,248.00
4. BADMINTON	48,495.00
5. BALL HOCKEY	11,590.00
6. BASEBALL	57,640.00
7. BASKETBALL	69,760.00
8. BATON TWIRL	20,077.00
9. BODYBUILDING	18,418.00
10. BIATHLON SKI	25,019.00
11. BLIND	10,824.00
12. 5 PIN BOWL	55,890.00
13. 10 PIN BOWL	49,925.00
14. BOXING	34,750.00
15. BROOMBALL	39,180.00
16. CEREBRAL PALSY	4,645.00
17. CRICKET	20,319.00
18. LADIES' CURLING	56,285.00
19. MEN'S CURLING	66,705.00
20. CYCLING	40,470.00
21. DARTS	9,922.00
22. DEAF	7,487.00
23. DIVING	53,585.00
24. FENCING	26,037.00
25. WOMEN'S FIELD HOCKEY	36,750.00
26. MEN'S FIELD HOCKEY	17,781.00
27. FIGURE SKATING	66,272.00
28. FOOTBALL	55,410.00
29. LADIES' GOLF	34,320.00
30. MEN'S GOLF	53,105.00
31. GYMNASTICS	55,890.00
32. HANDBALL	23,242.00
33. HANDGUN	25,019.00
34. HANG GLIDING	5,856.00
35. HOCKEY	76,736.00
36. HORSE COUNCIL	56,765.00
37. HORSESHOE	6,900.00
38. JUDO	38,395.00
39. KARATE	22,476.00
40. LACROSSE	32,890.00

41. LAWN BOWLING	23,494.00
42. MHSAA	49,925.00
43. MOTORCYCLE	32,675.00
44. ORIENTEERING	22,096.00
45. PADDLING	10,824.00
46. POWERLIFTING	75.00
47. RACQUETBALL	39,610.00
48. RHYTHMIC GYMNASTICS	42,040.00
49. RIFLE	20,319.00
50. RINGETTE	57,640.00
51. ROLLER SKATING	20,699.00
52. ROWING	30,030.00
53. RUGBY	40,040.00
54. SAILING	50,880.00
55. SKEET	20,319.00
56. ALPINE SKI	42,040.00
57. CROSS COUNTRY SKI	73,771.00
58. FREESTYLE SKI	22,862.00
59. SOARING	19,050.00
60. SOCCER	69,760.00
61. SOFTBALL	66,705.00
62. SPECIAL OLYMPICS	51,280.00
63. SPEED SKATING	40,825.00
64. SPORT PARACHUTE	11,095.00
65. SQUASH	38,610.00
66. SWIMMING	67,144.00
67. SYNCHRO SWIM	38,610.00
68. TABLE TENNIS	31,460.00
69. TAE KWON DO	35,535.00
70. TEAM HANDBALL	35,895.00
71. TENNIS	55,410.00
72. TRAP	23,242.0
73. UNDERWATER COUNCIL	6,178.00
74. VOLLEYBALL	57,640.00
75. WATER POLO	35,535.00
76. WATER SKI	30,030.00
77. WEIGHTLIFTING	36,750.00
78. WHEELCHAIR	41,615.00
79. WRESTLING	40,040.00
	2,871,311.00 *

Source: MSF Grants Committee, 1987-88 Administrative Salary Assistance and Program Funding (1986 -87 allocations used).

* This amount covers grant distributions only. Other categories of MSF spending include salary assistance grants, administrative expenses, MSF committee expenses, and investments.